

west virginia department of environmental protection

Division of Water and Waste Management

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Earl Ray Tomblin, Governor Randy C. Huffman, Cabinet Secretary www.dep.wv.gov

CONSENT ORDER ISSUED UNDER THE WATER POLLUTION CONTROL ACT WEST VIRGINIA CODE, CHAPTER 22, ARTICLE 11

TO: Oak Hill MHP, LLC

Matthew Raynor

10006 Hammock Bend Chapel Hill, NC 27571 DITTE. IVI

DATE: March 16, 2016

ORDER NO.: 8502

INTRODUCTION

This Consent Order is issued by the Director of the Division of Water and Waste Management (hereinafter "Director"), under the authority of West Virginia Code, Chapter 22, Article 11, Section 1 et seq. to Oak Hill MHP, LLC (hereinafter "Oak Hill").

FINDINGS OF FACT

In support of this Order, the Director hereby finds the following:

- Oak Hill operates a sewage package plant located near Charles Town, Jefferson County, West Virginia. Oak Hill was reissued WV/NPDES Water Pollution Control Permit No. WV0103110, Registration No. WVG550137, on June 7, 2011. The WV/NPDES Permit was administratively extended until March 31, 2016.
- 2. On November 11, 2015, WVDEP personnel conducted a review of facility records from the time period of the 4th quarter of 2013 through the 3rd quarter of 2015. During this review, the following exceedances of Oak Hill's WV/NPDES permit were were observed and documented:
 - a. Section B.1-Oak Hill failed to submit sludge reports for the previous two (2) years.
 - b. Section A.2 Two (2) Biochemical Oxygen Demand (BOD) exceedances were observed and documented during the 3rd quarter of 2015.
 - i. Moderate One (1) for the maximum daily result of 60 mg/l, which is above the maximum daily limit of 20 mg/L.

- ii. Major One (1) for the average result of 60 mg/L, which is above the average limit of 10 mg/L.
- 3. On January 28, 2016, WVDEP personnel and representatives of Oak Hill met to discuss the terms and conditions of this Order.

ORDER FOR COMPLIANCE

Now, therefore, in accordance with Chapter 22, Article 11, Section 1 et seq. of the West Virginia Code, it is hereby agreed between the parties, and ORDERED by the Director:

- 1. Oak Hill shall immediately take all measures to initiate compliance with all terms and conditions of its WV/NPDES permit.
- 2. Oak Hill shall immediately begin properly submitting sludge reports electronically, in accordance with the WV/NPDES permit.
- 3. Because of Oak Hill's permit violations, Oak Hill shall be assessed a civil administrative penalty of three thousand three hundred eighty dollars (\$3,380) to be paid to the West Virginia Department of Environmental Protection for deposit in the Water Quality Management Fund within thirty (30) days of the effective date of this Order. Payments made pursuant to this paragraph are not tax-deductible for purposes of State or federal law. Payment shall include a reference to the Order No. and shall be mailed to:

Chief Inspector
Environmental Enforcement - Mail Code #031328
WV-DEP
601 57th Street SE
Charleston, WV 25304

OTHER PROVISIONS

- 1. Oak Hill hereby waives its right to appeal this Order under the provisions of Chapter 22, Article 11, Section 21 of the Code of West Virginia. Under this Order, Oak Hill agrees to take all actions required by the terms and conditions of this Order and consents to and will not contest the Director's jurisdiction regarding this Order. However, Oak Hill does not admit to any factual and legal determinations made by the Director and reserves all rights and defenses available regarding liability or responsibility in any proceedings regarding Oak Hill other than proceedings, administrative or civil, to enforce this Order.
- 2. The Director reserves the right to take further action if compliance with the terms and conditions of this Order does not adequately address the violations noted herein and reserves all rights and defenses which he may have pursuant to any legal authority, as well as the right to raise, as a basis for supporting such legal authority or defenses, facts other than those contained in the Findings of Fact.
- 3. If any event occurs which causes delay in the achievement of the requirements of this Order, Oak Hill shall have the burden of proving that the delay was caused by

circumstances beyond its reasonable control which could not have been overcome by due diligence (i.e., force majeure). Force majeure shall not include delays caused or contributed to by the lack of sufficient funding. Within three (3) working days after Oak Hill becomes aware of such a delay, notification shall be provided to the Director/Chief Inspector and Oak Hill shall, within ten (10) working days of initial notification, submit a detailed written explanation of the anticipated length and cause of the delay, the measures taken and/or to be taken to prevent or minimize the delay, and a timetable by which Oak Hill intends to implement these measures. If the Director agrees that the delay has been or will be caused by circumstances beyond the reasonable control of Oak Hill (i.e., force majeure), the time for performance hereunder shall be extended for a period of time equal to the delay resulting from such circumstances. A force majeure amendment granted by the Director shall be considered a binding extension of this Order and of the requirements herein. The determination of the Director shall be final and not subject to appeal.

- 4. Compliance with the terms and conditions of this Order shall not in any way be construed as relieving Oak Hill of the obligation to comply with any applicable law, permit, other order, or any other requirement otherwise applicable. Violations of the terms and conditions of this Order may subject Oak Hill to additional penalties and injunctive relief in accordance with the applicable law.
- 5. The provisions of this Order are severable and should a court or board of competent jurisdiction declare any provisions to be invalid or unenforceable, all other provisions shall remain in full force and effect.
- 6. This Order is binding on Oak Hill, its successors and assigns.

Division of Water and Waste Management

APR 07 2016

7. This Order shall terminate upon Oak Hill's notification of full compliance with IRONMENTAL "Order for Compliance" and verification of this notification by WVDEP.

Matthew Raynor
Oak Hill MHP, LLC

Public Notice begin:

Date

Public Notice end:

Date

Scott G. Mandirola, Director

Date

Base Penalty Calculation

(pursuant to 47CSR1-6.1)

Responsible Party:	Oak Hill MHP, LLC	Receiving Stream:	

Treatment System Design Maximum Flow: 0.015 MGD

Treatment System Actual Average Flow: 0.007129 MGD (if known)

Enter FOF# and rate each finding as to Potential and Extent.

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				FOF#											
1)	Potential for Harm Factor	Factor Range	2a	2bi	2bii										
a)	Amount of Pollutant Released	1 to 3	1	1	1										
b)	Toxicity of Pollutant	0 to 3	0	1	1										
c)	Sensitivity of the Environment	0 to 3	0	1	1										
d)	Length of Time	1 to 3	1	1	1										
e)	Actual Exposure and Effects thereon	0 to 3	0	1	1										
	Average Potential for Factor	or Harm	0.4	1	1	No	No	No	No	No	No	No	No	No	No
2)	Extent of Deviation Factor	Factor Range													
	Degree of Non- Compliance	1 to 3	3	2	3										

Potential for Harm Factors:

- 1)c Sensitivity of the Environment Potentially Affected (0 for "dead" stream)
- 1)d Length of Time of Violation
- 1)e Actual Human/Environmental Exposure and Resulting Effects thereon

Examples/Guidance:

Note: Rate as 1 for Minor, 2 for Moderate and 3 for Major. Rate as 0 if it does not apply.

<u>Minor</u> = exceedance of permit limit by <=40% for Avg. Monthly or <=100% for Daily Max., exceed numeric WQ standard by <= 100%, or report doesn't contain some minor information.

 $\underline{\text{Moderate}}$ = exceedance of permit limit by >= 41% and <= 300% for Avg. Monthly , >= 101% and <= 600% for Daily Max., exceed numeric WQ standard by >= 101% and <= of 600% or report doesn't fully address intended subject matter.

 $\underline{\text{Major}}$ = exceedance of permit limit by >= 301% for Avg. Monthly, >= 601% for Daily Max., exceed numeric WQ standard by >= 601%, failure to submit a report, failure to obtain a permit, failure to report a spill, etc. Note that a facility in SNC should be rated as major for length of time and degree of non-compliance.

Narrative WQ standard violations - case-by-case.

Continue rating Findings of Facts (FOF) here, if necessary. Otherwise, continue on Page 3.

1)	Potential for	Factor	FOF#												
1)	Harm Factor	Range						AL E							
a)	Amount of Pollutant Released	1 to 3													
b)	Toxicity of Pollutant	0 to 3													
c)	Sensitivity of the Environment	0 to 3													
d)	Length of Time	1 to 3													
	Actual Exposure and Effects thereon	0 to 3													
	Average Potential for Factor	or Harm	No	No	No	No	No	No	No	No	No	No	No	No	No
2)	Extent of Deviation Factor	Factor Range													
	Degree of Non- Compliance	1 to 3													

		Extent of Deviation from Requirement									
		Major	Major Moderate Minor								
Potential for Harm to Human Health	Major	\$8,000 to \$10,000 \$4,000 to	\$6,000 to \$8,000	\$5,000 to \$6,000							
or the	Moderate	\$5,000	\$3,000 to \$4,000	\$2,000 to \$3,000							
Environment	Minor	\$1,500 to \$2,000	\$1,000 to \$1,500	Up to \$1,000							

	Potential for	Extent of		Multiple	
FOF#	Harm	Deviation	Penalty	Factor	Base Penalty
2a	Minor	Major	\$1,700	2	\$3,400
2bi	Minor	Moderate	\$1,500	1	\$1,500
2bii	Minor	Major	\$2,000	1	\$2,000
	EALCE	PALCE	PALCE	1	00
0	FALSE	FALSE	FALSE FALSE	1	\$0
0	FALSE	FALSE	FALSE	1	\$0
0	FALSE	FALSE	FALSE	1	\$0
0	FALSE	FALSE	FALSE	1	\$0
0	FALSE	FALSE	FALSE	1	\$0
0	FALSE	FALSE	FALSE	1	\$0
			Brown 131 - Politica Centrole		
0	FALSE	FALSE	FALSE	1	\$0
0	FALSE	FALSE	FALSE	1	\$0
0	FALSE	FALSE	FALSE	1	\$0
0	FALSE	FALSE	FALSE	1	\$0
0	FALSE	FALSE	FALSE	1	\$0
0	FALSE	FALSE	FALSE	1	\$0
0	FALSE	FALSE	FALSE	1 1	\$0
0	FALSE	FALSE FALSE	FALSE FALSE	1	\$0
0	FALSE		FALSE		\$0
0	FALSE FALSE	FALSE FALSE	FALSE	1 1	\$0 \$0
0	TALSE	FALSE	TALSE	1	\$0
0	FALSE	FALSE	FALSE	1	\$0
0	FALSE	FALSE	FALSE	1	\$0
0	FALSE	FALSE	FALSE	1	\$0
0	FALSE	FALSE	FALSE	1	\$0
0	DALCE	EALCE	EALCE	1	
0	FALSE FALSE	FALSE FALSE	FALSE FALSE	1	\$0 \$0
0		ase Penalty		1	
	\$6,900				

Penalty Adjustment Factors

(pursuant to 47CSR1-6.2)

Penalty Adjustment Factor

- 6.2.b.1 Degree of or absence of willfulness and/or negligence 0% to 30% increase 6.2.b.4 Previous compliance/noncompliance history 0% to 100% increase based upon review of last three (3) years Warning = maximum of 5% each, N.O.V. = maximum of 10% each, previous Order = maximum of 25% each Consistent DMR violations for <1 year = 10% maximum, for >1 year but <2 years = 20% maximum, for >2 years but <3 years = 30% maximum, for >3 years = 40 % maximum
- 6.2.b.6 Economic benefits derived by the responsible party (increase to be determined)
- 6.2.b.7 Public Interest (increase to be determined)
- 6.2.b.8 Loss of enjoyment of the environment (increase to be determined)
- 6.2.b.9 Staff investigative costs (increase to be determined)
- 6.2.b.10 Other factors

Size of Violator: 0 - 50% decrease

NOTE: This factor is not available to discharges that are causing a water quality violation. This factor does not apply to a commercial or industrial facility that employees or is part of a corporation that employees more than 100 individuals.

	% Reduction
Avg. Daily WW Discharge Flow (gpd)	Factor
< 5,000	50
5,000 to 9,999	40
10,000 to 19,999	30
20,000 to 29,999	20
30,000 to 39,999	10
40,000 to 99,999	5
> 100,000	0

Additional Other factors to be determined for increases or decreases on a case-by-case basis.

Public Notice Costs (cost for newspaper advertisement)

- 6.2.b.2 Good Faith 10% decrease to 10% increase
- 6.2.b.3 Cooperation with the Secretary 0% to 10% decrease
- 6.2.b.5 Ability to pay a civil penalty 0% to 100% decrease

Base Penalty Adjustments

(pursuant to 47CSR1-6.2)

			Base Penalty
Penalty Adjustment Factor	% Increase	% Decrease	Adjustments
6.2.b.1 - Willfulness and/or negligence -	10		\$690
6.2.b.4 - Compliance/noncompliance history			\$0
6.2.b.6 - Economic benefits -	\$400		
(flat monetary increase)	\$400		\$400
6.2.b.7 - Public Interest -			
(flat monetary increase)			\$0
6.2.b.8 - Loss of enjoyment -			
(flat monetary increase)			\$0
6.2.b.9 - Investigative costs -			,
(flat monetary increase)			\$0
6.2.b.10 - Other factors (size of violator)		40	(\$2,760)
6.2.b.10 - Additional Other Factors -			
Increase (flat monetary increase)			\$0
6.2.b.10 - Additional Other Factors -			140000
Decrease (flat monetary decrease)			\$0
Public Notice Costs (flat monetary increase)	\$30		\$30
6.2.b.2 - Good Faith - Increase			\$0
6.2.b.2 - Good Faith - Decrease		10	(\$690)
6.2.b.3 - Cooperation with the Secretary	(\$690)		
6.2.b.5 - Ability to Pay	\$0		
Penalty Adjus	(\$3,020)		
Penalty	\$3,880		

Estimated Economic Benefit	Estimated					
Item	Benefit (\$)					
Monitoring & Reporting	\$400					
Installation & Maintenance of Pollution Control Equipment						
O&M expenses and cost of equipment/materials needed for compliance						
Permit Application or Modification						
Competitive Advantage						
Estimated Economic Benefit	\$400					
Comments: Avoided cost of sampling/submittal of two (2) sludge reports.						